## **Traffix Group**

D22-128205

## Traffic Engineering Assessment

Proposed Aged Care and Retirement Village 62 – 94 Jacksons Road, Mulgrave

Prepared for Ryman Healthcare (Australia)

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62 – 94 Jacksons Road, Mulgrave

## **Document Control**

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## 1. Introduction

Traffix Group has been engaged by Ryman Healthcare (Australia) to prepare a traffic engineering assessment for the proposed aged care and retirement village at 62 – 94 Jacksons Road, Mulgrave.

This report provides a detailed traffic engineering assessment of the parking and traffic issues associated with the proposed development.

## 2. Proposal

The proposal is to develop the site at 62 – 94 Jacksons Road, Mulgrave for an aged care and retirement village.

The aged care component of the village will include care beds and assisted living suites, categorised as 'nursing home' style accommodation. Independent living units will provide for 'retirement village' style accommodation and be for aged persons who are able to live more independently. These are to be provided as both apartments within the main building, and as single storey townhouses around the village.

The proposed village will consist of:

Aged Care:

- 60 care beds, and
- 54 assisted living suits

Retirement Village:

- 175 independent living units:
  - 63 x 2-bedroom apartments,
  - 42 x 3-bedroom apartments, and
  - 70 x 3-bedroom townhouses.

The proposed village will provide a total of 367 parking spaces. Carparking will be provided both at-grade and within a basement carpark. The townhouses will each have a dedicated single or double garages, with some private driveways of sufficient length to accommodate an additional parked vehicle.

The proposed car parking provision is detailed in Table 1 below.



#### Table 1: Proposed Carparking Provision

Component	Description		Parking Provision
Agod Coro	Care Beds	60	34 spaces
Ageu Care	Assisted Living Suites	54	
	2-Bedroom Apartments (ILU)	63	147 spaces
Independent Living Units	3-Bedroom Apartments (ILU)	42	
	3-Bedroom Townhouses	70	150 spaces
Independent Living Units	36 spaces		
Aged Care and Retireme	367 spaces		

Parking spaces will be provided on the site as follows:

- 145 spaces within the basement carpark,
- 60 spaces within the main at-grade carpark located at the southwestern corner of the site (within the electricity easement),
- 2 accessible spaces, and 3 regular spaces provided adjacent the porte cochere,
- 4 spaces provided along the northernmost accessway,
- 3 spaces provided adjacent the main building in the centre of the site, and
- 150 spaces within townhouse garages and private driveways.
- Total 367 spaces

It is noted that 10 townhouses have an additional car space located on their private driveway in a tandem arrangement with their resident parking provision of two (2) spaces.

An additional three (3) spaces have been provided on-site for village vehicles (one medium size bus and two smaller vans) that will shuttle residents within the village and to nearby activity centres.

Secure bicycle parking is provided within a room in the basement of the main building which has capacity for up to 12 wall mounted bicycles. In addition, mobility scooter parking is provided within the main building basement and at ground level.

A footpath network is provided within the site which connects the private townhouses around the site with the main building, Jacksons Road and the bowling green / green space at the southern end of the site.

Vehicular access to the proposed village will provided via the existing signalised intersection of Jacksons Road / Gate Seven Drive.

A package of external works along Jacksons Road is included as part of the proposed development, and will include:



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- An upgrade of the existing bus stop on the east side of Jacksons Road, including the DDA compliance, bus shelter and pedestrian accessibility,
- A 3.0m wide share path along the east side of Jacksons Road, extending from the service road at the south end of the site to the signalised pedestrian crossing of the eastern leg of the Jacksons Road / Gate Seven Drive intersection, and
- A left turn deceleration lane on the north approach of the Jacksons Road / Gate Seven Drive intersection including associated traffic signal works and footpath realignment.

A designated loading bay is located on the south of the main building which also incorporates an adjacent waste collection area for the aged care component of the development. Additional bin areas are provided in the basement of the main building for residents of the apartments.

A copy of the development plans prepared by Via Architects (dated 2 March 2022) are attached at Appendix A of this report.

## 3. Background Information

#### 3.1. Current Planning Permit (TPA/47359)

A Planning Permit (TPA/47359) was issued by Monash City Council on 1 April 2020 for a *r*etirement village, residential aged care facility and medical centre that provided for:

- 128 bed aged care facility,
- 216 retirement village dwellings,
- A medical centre,
- Other ancillary uses, and
- 520 car spaces.

The Planning Permit including a number of conditions, with matters relevant to traffic and transport works as outlined below.

• Condition 21 – Construction of Bus Shelter:

This condition requires the existing bus stop adjacent to the site to be rebuilt as fully DDA compliant including a shelter, seating and walkways.

Condition 22 & 23 – Construction of Public Footpaths

This condition requires the construction of a 3.0m wide shared path along Jacksons Road to the south of the signalised intersection.

In addition, there is requirement to set aside the existing footpath to the north of the signalised intersection for construction of a road and transfer to the appropriate Road Manager.

Condition 32 – VicRoads Conditions

This condition requires the construction of a left turn deceleration lane on Jacksons Road north approach to the signalised intersection at the site access including associated traffic



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signal remodel works. The layout for the intersection works must be generally in accordance with the FLP prepared by Cardno as part of the application process.

It is noted that these traffic and transport related works are included in the development proposal.

## 4. Existing Conditions

#### 4.1. Subject Site

The subject site is located on the east side of Jacksons Road, opposite Gate Seven Drive, in Mulgrave.

The subject site is rectangular in shape, has an area of approximately 4.7ha and is currently vacant. A 36.6m electrical easement is located on the southern portion of the site. High voltage wires extend through the easement, which includes one (1) pylon situated within the southwestern corner of the site.

A locality plan and aerial photograph of the site are provided at Figure 1 and Figure 2.

The subject site is zoned Neighbourhood Residential Zone – Schedule 4 under the Monash Planning Scheme whilst nearby land use is generally residential, with Stirling Theological College to the north of the site. A Planning Scheme map is provided at Figure 3.



Figure 1: Locality Plan



Figure 2: Aerial Photograph

Source: Nearmap (September, 2021)



Figure 3: Planning Scheme Map

#### 4.2. Road Network

Jacksons Road is a state arterial road and Transport Zone 2 that extends from Wellington Road in the north to Elonera Road in the south.

Adjacent to the subject site, Jacksons Road provides two (2) traffic lanes in each direction. Jacksons Road narrows to a single lane in each direction to the immediate north and south of the site.

No parking is permitted along Jacksons Road whilst provides footpaths on both sides of the road.

A posted speed limit of 70km/h applies to Jacksons Road.

Photographs of Jacksons Road are provided at Figure 4 and Figure 5 below.



Figure 4: Jacksons Road – View South



Figure 5: Jacksons Road – View North

The intersection of Jacksons Road / Gate Seven Drive intersection is controlled by traffic signals and includes a leg to the east that provides access to the subject site. An aerial photograph of the intersection is provided at Figure 6 below.





Figure 6: Jacksons Road / Gate Seven Drive Intersection

#### 4.3. Traffic Conditions

Intersection turning movement volumes have been obtained at the Jacksons Road / Gate Seven Drive intersection using SCATS signal data via the VicRoads Open Data portal. The data was extracted for Thursday, 25 November 2021, which we consider to be reasonably representative of typical operating conditions.

Analysis of the turning movement data indicated that the AM and PM peak hours at the intersection are 8:00am to 9:00am and 3:15pm to 4:15pm, respectively.

Daily traffic volumes along Jacksons Road are in the order of 17,000 vehicles per day whilst Gate Seven Drive experiences daily traffic volumes around 2,000 vehicles per day.

The turning movement volumes for the AM and PM peak hours at the intersection of Jacksons Road / Gate Seven Drive are shown below in Figure 7.



62 – 94 Jacksons Road, Mulgrave



Figure 7: Existing Turning Movement Volumes – Jacksons Road / Gate Seven Drive

#### 4.4. Public Transport

The subject site is serviced by public transport with multiple bus routes running directly adjacent to the site along Jacksons Road. The nearest bus stops are located along the site's frontage to Jacksons Road as shown in Figure 8 below.



Figure 8: Bus Stop Locations

A summary of the available services is provided below with the public transport map shown in Figure 9 below.

#### **Bus Services:**

- Bus Route 850 operates between Dandenong and Glen Waverley via Mulgrave and Brandon Park, at approximately 30 minute headways.
- Bus Route 691 operates between Boronia and Waverley Gardens via Ferntree Gully and Stud Park, at approximately 20-30 minute headways.
- Bus Route 862 operates between Dandenong and Chadstone via North Dandenong and Oakleigh, at approximately 40 minute headways.
- Bus Route 681/682 operates between Lysterfield and Knox City via Wantirna, Scoresby and Rowville. Bus Route 681 operates in a clockwise direction whilst 682 operates in an anticlockwise direction. Bus Route 681 and 682 operates at approximately 90 minute headways.

![](_page_12_Figure_9.jpeg)

Figure 9: City of Monash Public Transport Map

#### 5.1. Statutory Parking Requirements

The proposed aged care and retirement village falls under the land-use category of 'Residential Aged Care Facility' and 'Retirement Village' under Clause 73 of the Planning Scheme.

The Planning Scheme sets out the parking requirements for new developments under Clause 52.06.

The purpose of Clause 52.06 is:

- To ensure that car parking is provided in accordance with the State Planning Policy Framework and Local Planning Policy Framework.
- To ensure the provision of an appropriate number of car parking spaces having regard to the demand likely to be generated, the activities on the land and the nature of the locality.
- To support sustainable transport alternatives to the motor car.
- To promote the efficient use of car parking spaces through the consolidation of car parking facilities.
- To ensure that car parking does not adversely affect the amenity of the locality.
- To ensure that the design and location of car parking is of a high standard, creates a safe environment for users and enables easy and efficient use.

Table 1 in Clause 52.06 contains two sets of statutory parking rates (Column A and Column B) for various land uses. Column A rates apply the standard parking rate to all zones, while Column B applies if the land is within the Principal Public Transport Network (PPTN) Area or where specified in a schedule to the Parking Overlay. The subject site is not within the PPTN Area nor is it subject to any Parking Overlay, hence the statutory parking requirement is determined using the Column A rates in Table 1 of Clause 52.06-5.

The statutory car parking assessment for the proposed development is set out in Table 2 below.

Use	Component	Size / No	Statutory Parking Rate	Parking Req.	Provision	Surplus / Shortfall
Residential	Aged Care	60	0.3 spaces			
Aged Care Facility	Assisted Living Suites	54	per bed	34 spaces	34 spaces	-
Retirement Village	2-bedroom apartments	63	1 space per 1 or 2-bedroom apartment	63 spaces	63 spaces	

Table 2: Statutory Car Parking Assessment

![](_page_13_Picture_18.jpeg)

Use	Component	Size / No	Statutory Parking Rate	Parking Req.	Provision	Surplus / Shortfall
	3-bedroom apartments	42	2 spaces per 3-bedroom apartment	84 spaces	84 spaces	
	3-bedroom townhouses	70	2 spaces per 3-bedroom dwelling	140 spaces	150 spaces	10* spaces
	Visitor Parking	165*	1 space per 5 dwellings	33 spaces	36 spaces including 2 accessible spaces)	3 spaces
Total				354 spaces	367 spaces	13* spaces

Note:

Clause 52.06-5 specifies that where a car parking calculation results in a requirement that is not a whole number, the number of spaces should be rounded down to the nearest whole number.

\* 10 townhouses are provided with their own private visitor parking in a tandem arrangement with their garage.

Based on the above, the statutory parking requirement for the aged care facility and retirement village is 354 car spaces which is satisfied by the proposed parking provision.

#### 5.2. Parking Requirements & Allocation

The allocation of parking demands within the village for each component is outlined as follows.

#### 5.2.1. Main Building – Aged Care and Residential Apartments

The main building has the following carparking requirements:

- Residential 147 spaces,
- Aged care (visitors and staff) 34 spaces,
- Residential (visitors) 21 spaces.

#### Total - 202 spaces

Parking provision for the main building users is as follows:

- Main building basement carpark 145 spaces
  - Apartments residents.
- Porte cochere 5 spaces
  - Aged care.

- Main At-Grade Carpark (southwest) 55 spaces (of 60 spaces available)
  - Apartments residents (2 spaces)
  - Apartments visitors (24 spaces)
  - Aged care 29 spaces
- Total 205 spaces (3 space surplus allocated to visitors)

#### 5.2.2. Townhouses

The townhouses have the following carparking requirements:

- Residential 140 spaces,
- Residential (visitors) 12 spaces.

Each townhouse has been provided with either a double garage, or a single garage with adequate driveway length (5.4m) to accommodate a second parked car in a tandem arrangement. These arrangements will allow each townhouse to accommodate its own carparking demand of two (2) spaces.

10 townhouses are provided with their own private visitor parking in a tandem arrangement with their garage, accordingly 60 townhouses require visitor parking at a rate of 1 space per 5 dwellings, i.e.12 visitor spaces.

- Northern accessway 4 spaces
- Central accessway (shared area) 3 spaces, and
- Main at-grade carpark (south-west) 5 spaces.
- Total 12 spaces

A summary of the visitor carparking locations are provided in Figure 10 below.

![](_page_15_Picture_19.jpeg)

![](_page_16_Picture_3.jpeg)

Figure 10: Visitor Parking Locations

#### 5.3. Accessible Parking

The Building Code of Australia (BCA) sets out the requirements for the provision of accessible parking.

Under the BCA, the components of the development fall under the following categories:

- Apartments / Townhouses: Class 2, and
- Assisted Living Suites / Care Beds: Class 3 & 9c

The BCA code states that accessible parking is required for Class 3 and Class 9c uses (with rates of 1 for every 100 spaces or part thereof and 1 for every 50 spaces or part thereof, respectively).

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On this basis, there is a requirement to provide one (1) accessible parking space on the development site.

A total of four (4) accessible parking spaces have been provided within the development, two (2) are located at-grade adjacent the porte cochere and two (2) are located within the main building basement carpark. We expect the accessible spaces within the main basement carpark to be allocated to the residents in most need of an accessible space.

#### 5.4. Bicycle Parking

Clause 52.34 of the Monash Planning Scheme specifies bicycle parking requirements for new developments and changes in use.

As identified previously, the proposed village is classified under 'retirement village' (Independent Living Units) and 'residential aged care facility' (Aged Care and Assisted Living Suites) under the definitions identified in Clause 73. Bicycle facilities are required if the use is listed in Column 1 of Table 1 to Clause 52.34-5.

Neither 'Retirement Village' nor 'Residential Aged Care Facility' are listed use under Table 1 and hence there is no requirement for bicycle parking.

On this basis, the proposed development does not have a statutory bicycle parking requirement, however a secure bicycle parking area has been provided in the basement of the main building with capacity for 12 bicycles (mostly for staff).

#### 5.5. Active Transport

Up to three (3) village vehicles (one medium size bus and two smaller vans) are proposed as part of the development which will provide regular shuttle bus services for the residents to nearby activity centres such as the Waverly Gardens Shopping Centre or Chadstone Shopping Centre.

The village vehicles will be parked in designated spaces located in the main at-grade carpark in the southwestern corner of the village, as shown below in Figure 11.

![](_page_17_Picture_13.jpeg)

62 – 94 Jacksons Road, Mulgrave

![](_page_18_Figure_3.jpeg)

Figure 11: Village Bus Parking Location

#### 5.6. Review of Parking Layout and Access Arrangements

#### 5.6.1. Design Review

The proposed parking and access layouts have been assessed under the following guidelines:

- Clause 52.06 of the Monash Planning Scheme,
- AS2890.1-2004 'Parking Facilities, Part 1: Off-Street Parking'
- AS2890.2-2018 'Off-Street Commercial Vehicle Facilities', and
- AS2890.6-2009 'Parking Facilities: Off-Street Parking for People with Disabilities'.

The following sections detail the key components of the assessment.

#### Clause 52.06-9 Design Standard 1 – Accessways

- All vehicles will be able to enter and exit the basement car parks in a forwards direction in accordance with Clause 52.06-9 (Design Standard 1).
- A minimum headroom clearance of at least 2.2m is provided within the basement carpark, accessways and each townhouse garage in accordance with Clause 52.06-9 (Design Standard 1) and AS2890.1-2004.
- The site access points to Jacksons Road provides ample site distance to pedestrians, and are more than 50% clear of obstructions in accordance with Clause 52.06-9 (Design Standard 1) It is noted that the intersection of Jacksons Road / Gate Seven Drive includes fully controlled pedestrian crossings on all approaches.

![](_page_18_Picture_17.jpeg)

#### Clause 52.06-9 Design Standard 2 – Car Parking Spaces

- Car space dimensions accord with Clause 52.06-9 (Design Standard 2) with minimum dimensions provided at 4.9m long, 2.6m wide with a 6.4m width access aisle for 90-degree spaces. Parallel spaces have been provided at the minimum dimensions of 6.7m long and 2.3m wide with access aisles of at least 3.6m width.
- Tandem spaces are provided with an additional 500mm length which accords with Clause 52.06-9.
- Double garages have been provided with internal dimensions of 6.0m long and 5.5m wide, whilst single garages have been provided with internal dimensions of 6.0m long and 3.5m wide.
- Where double garages are less than 3.5m from the roadway, wider garage door openings of 5.2m have been provided for improved accessibility. The remaining double garage door openings are a standard width of 4.8m.
- The proposal includes four (4) DDA compliant car spaces which are designed in accordance with AS2890.6-2009.
- Car spaces located adjacent to the walls or other obstructions are provided with 300mm clearance in accordance with Diagram 1 of Clause 52.06-9 (Design Standard 2).
- Column locations comply with Diagram 1 of Clause 52.06-9 (Design Standard 2).
- Critical car spaces at the end of blind parking aisles are located at least 1.0m from the end of the aisle, providing sufficient space for access and egress movements in accordance with Clause 2.4.2 of AS2890.1-2004

#### Clause 52.06-9 Design Standard 3 - Gradients

- Access into the site is provided with flat gradients, satisfying the requirement for the provision of a 1:10 (10%) grade for a minimum of 5m into the site as per Clause 52.06-9 (Design Standard 3).
- The site accessways are all to be constructed at flat gradients and will accommodate vehicles all of sizes throughout the village.
- The basement ramp grades comply with the requirements of Clause 52.06-9 (Design Standard 3) as follows:
  - 5m @ 1:20 (5%)
  - 3m @ 1:10 (10%)
  - 14.1m @ 1:6 (16.7%)
  - 3m @ 1:10 (10%)
- These grades achieve a critical headroom clearance of at least 2.5m as the ramp passes under the overhang of the ground floor.

![](_page_19_Picture_21.jpeg)

#### 5.6.2. Porte-Cochere (Main Building)

A porte-cochere is proposed adjacent to the aged care component and is accessed off the main accessway. The porte-cochere will be used for drop off/pick up of residents, small delivery vehicles, ambulances and village buses.

Swept path assessments have been undertaken through the porte-cochere showing the medium size village bus (the largest design vehicle for this area) accessing the drop off area which are shown at Appendix B.

#### 5.6.3. External Site Access

Vehicular access to the proposed village will provided via the existing signalised intersection of Jacksons Road / Gate Seven Drive. The intersection currently provides two (2) approach lanes on the eastern leg to provide separate right turn and left/through turn lanes, as well as a single exit lane separated by a short median island.

The proposed development will match into the existing access arrangements, with the traffic signal phasing already programmed with a green phase for all movements on the eastern leg, and left turn movements on the north approach.

A minor realignment of the existing site approach will be required to align to the proposed internal accessways. These works will be made in conjunction with current planning permit conditions related to the construction of a left turn deceleration lane and associated traffic signal works and footpath realignment.

![](_page_20_Picture_10.jpeg)

Figure 12: Jacksons Road / Gate Seven Drive – Eastern Figure 13: Jacksons Road / Gate Seven Drive – Eastern Exit Approach

#### 5.7. Pedestrians

A pedestrian network is provided within the site with paths connecting residents with the main building, Jacksons Road and the bowling green at the south end of the site. The pedestrian network includes footpaths around the site, with a connection extending east-west path to Jacksons Road.

Designated 'shared areas' will be provided as shown in Figure 15 below, which allow pedestrians to share road space with vehicles at low speed. Surface treatments will clearly identify the shared

areas for pedestrians and vehicles. Vehicle traffic through the shared areas is expected to be low, as they only provide access to 15 townhouses and 3 parking spaces.

![](_page_21_Picture_4.jpeg)

Figure 14: Shared Areas

#### 5.8. Loading

Clause 65.01 of the Monash Planning Scheme specifies the following in respect to loading considerations:

Before deciding on an application or approval of a plan, the responsible authority, as appropriate:

• The adequacy of loading and unloading facilities and any associated amenity, traffic flow and road safety impacts.

Small loading activities (such as vans and small cars) will take place via the porte-cochere of the main building.

Larger loading activities will take place via the loading bay on the south side of the main building as shown in Figure 15 below. Loading vehicles will access the loading by circulating the southwestern portion of the site, with reverse entry movements into the loading bay and forwards exit movements demonstrated to be suitable via swept path assessments. The relevant swept path assessments are provided at Appendix B.

![](_page_22_Figure_4.jpeg)

Figure 15: Loading Bay and Access Routes

#### 5.9. Waste Collection

A waste management plan (WMP) has been developed by LID Consulting for the development. The following section details the traffic implications of the WMP on the proposed development.

#### 5.9.1. Main Building

Waste collection for the aged care component of the main building will occur via the loading bay located on the southern side of the main building with an adjacent waste collection area. The largest waste collection vehicle that is expected to the service the development is the 9.7m long rear loader.

In addition, three (3) dedicated bin stores are located within the basement of the main building that will be serviced by a 6.4m waste master mini vehicle, that can access the basement car park, collect the waste and then exit in a forwards direction. The 6.4m waste collection vehicle can operate with a minimum headroom clearance of 2.2m, which is provided.

![](_page_22_Picture_11.jpeg)

#### 5.9.2. Townhouses

Waste collection for the residential townhouses will occur via kerbside collection of household bins, with the 9.7m long waste collection vehicle to circulate the village via the internal road network.

Swept path assessments detailing the waste collection movements within the village are provided at Appendix B.

## 6. Traffic Assessment

#### 6.1. Traffic Generation

Traffic generation rates for the proposed village have been based on the RTA Guide to Traffic Generating Developments, as well as data sourced from similar Ryman Healthcare villages in New Zealand. The rates experienced at the Ryman Healthcare villages in New Zealand have been further supported by research reports from the New Zealand Transport Agency (No. 209 and 210).

The Road Traffic Authority (RTA) of NSW outlines traffic generation rates for various land-uses within the *RTA Guide to Traffic Generating Developments, 1993.* An update to the guide was released in August 2013 that provides the following rates for housing for aged and disabled persons which are considered applicable:

- Weekday daily vehicle trips: 2.1 trips per dwelling, and
- Weekday peak hour vehicle trips: 0.4 trips per dwelling.

These rates are generally supported by the NZTA research reports. A relevant comparison to the proposed village is the 'Birchleigh Resthome', which includes townhouse units, serviced rooms and rest home beds. The Birchleigh Resthome experienced daily traffic generation rates as follows:

- Aged care beds: 1.5 trips per bed, and
- Independent apartments/townhouses: 2.0 trips per dwelling.

Adopting these rates for the proposed village results in an anticipated daily traffic generation from the subject site of 521 trips per day, as summarised in Table 3 below.

Table 3: Expected Traffic Generation

Use	No. of Dwellings/Beds	Traffic Generation Rate	Daily Traffic Generation
Dwellings (ILUs)	175 dwellings	2.0 trips per dwelling	350 daily trips
Aged Care (Nursing Home)	114 beds	1.5 trips per bed	171 daily trips
Total	521 daily trips		

![](_page_23_Picture_18.jpeg)

These rates are less than the typical level of traffic generated by standard residential units, due to the age of residents and consequently lower rates of car ownership and vehicle trips per household (i.e. no work or school trips and smaller household sizes).

Case studies undertaken on similar retirement villages have established the following profile for vehicle movements across the day (as a percentage of the daily traffic generation).

![](_page_24_Figure_5.jpeg)

Figure 16: Profile of Traffic Activity (Case Study)

As such, for the purposes of this assessment we will conservatively adopt the following vehicle trips generated during each of the Jacksons Road peak hours and the subject site morning and afternoon peak hours. This is summarised in Table 4 below.

Table 4: Site Generated Traffic - Commuter and Site Peak Hours

Peak Hour	Time	% of Daily Traffic	Vehicle Trips
AM Peak	8:00am-9:00am	4.3%	22 trips
Site Peak	11:00am-12:00pm	10.5%	55 trips
PM Peak	3:00pm-4:00pm	9.4%	49 trips

Adopting the above In/Out splits observed for the case study will result in traffic movements shown below in Table 5.

![](_page_24_Picture_11.jpeg)

#### Table 5: Total In/Out Directional Splits

Time Period	In		Out			
	Percentage	Volume	Percentage	Volume		
AM Peak	62%	14 trips	38%	8 trips		
Site Peak	49%	27 trips	51%	28 trips		
PM Peak	48%	24 trips	52%	25 trips		

In consideration of the broader travel destinations and road network arrangement, we have assumed trips to and from the development will be evenly split between northbound and southbound movements on Jacksons Road. We do not expect any movements to occur to/from Gate Seven Drive, as this only provides access to a small residential pocket.

On this basis, below details the estimate vehicle movements at the signalised intersection of Jacksons Road / Gate Seven Drive during both the AM (8-9am) and PM (3:15-4:15pm) peaks.

![](_page_25_Figure_7.jpeg)

Figure 17: Post Development Traffic Volume Movements

#### 6.2. Traffic Impacts

SIDRA Intersection 9.0 was used to model the expected post development traffic conditions at the Jacksons Road / Gate Seven Drive intersection.

The SIDRA Intersection 9.0 software package provides several key indicators to measure intersection performance. These include:

- Degree of saturation (DOS),
- Average delay (in seconds),
- Maximum queue length (in metres), and
- Level of Service (LOS).

The LOS criteria for intersections found in the *RMS Guide to Traffic Generating Developments* is shown below in Table 6.

Table 6: Level of Service Criteria

Level of Service	Average Delay (seconds per vehicle)					
А	Less than 14					
В	15 to 28					
С	29 to 42					
D	43 to 56					
E	57 to 70					
F	Greater than 71					

Table 7 provides a summary of the SIDRA intersection analysis results for the intersection, with the full results provided at Appendix C.

Table 7: SIDRA Intersection Performance Results

Approach		AM Pe	eak (8-9am)		PM Peak (3:15-4:15pm)							
	DOS	Average Delay (s)	95 <sup>th</sup> %ile Queue (m)	Level of Service	DOS	Average Delay (s)	95 <sup>th</sup> %ile Queue (m)	Level of Service				
North	0.41	18	110	LOS B	0.53	18	162	LOS B				
East	0.05	61	2	LOS E	0.17	64	7	LOS E				
South	0.50	15	156	LOS B	0.37	15	101	LOS B				
West	0.26	52	29	LOS D	0.19	52	20	LOS D				
Total	0.50	19	156	LOS B	0.53	19	162	LOS B				

As shown in Table 7, the post development intersection performs well during both peak periods, with a low degree of saturation of around 0.5. This is a key indicator that the intersection has ample capacity for additional traffic volumes. It is noted that vehicles exiting the site experience reasonable delays of around 60 seconds, akin to waiting most of the phase cycle for a green phase.

In view of the above, we are satisfied that the development will have minimal impact to the intersection performance of Jacksons Road / Gate Seven Drive and the surrounding road network.

## 7. Conclusions

Having undertaken a detailed traffic engineering assessment of the proposed aged care and retirement village at 62 – 94 Jacksons Road, Mulgrave, we are of the opinion that:

- a) the proposed development has a statutory car parking requirement of 354 car spaces under Clause 52.06-5 of the Planning Scheme and the provision of 367 car spaces meets this requirement,
- b) whilst no statutory bicycle parking requirement is trigger by Clause 52.34 of the Planning Scheme, 12 bicycle parking spaces have been provided in the basement of the main building,
- c) the proposed car parking layout and access arrangements accords with the requirements of the Planning Scheme, AS2890 (where relevant) and current practice,
- d) the rear loading area of the main building, the basement bin stores and the kerbside waste collection arrangements has been demonstrated to operate effectively with swept path analysis showing appropriate design arrangements
- e) the existing signalised site access arrangements to Jacksons Road provide for appropriate site access arrangements for the proposed development.
- f) the level of traffic generated as a result of this proposal is relatively modest, generally spread throughout the day and will not have a detrimental impact on Jacksons Road, the Jacksons Road / Gate Seven Drive intersection or the surrounding road network, and
- g) there are no traffic engineering reasons why a planning permit for the proposed aged care and retirement village at 62 – 94 Jacksons Road, Mulgrave, should be refused, subject to appropriate conditions.

![](_page_27_Picture_14.jpeg)

![](_page_28_Picture_0.jpeg)

# **Appendix A**

**Development Plans** 

![](_page_28_Picture_3.jpeg)

G30064R-02B

![](_page_29_Figure_1.jpeg)

![](_page_29_Picture_2.jpeg)

2

**REV DESCRIPTION** ISSUE FOR TOWNPLANNING SUBMISSION

RESPONSE TO RFI FOR REVIEW ISSUE FOR ARBORIST COORDINATION

**ISSUE FOR CLIENT** 

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![](_page_29_Picture_7.jpeg)

BOUNDARY	
POSED EASEMENT	
NROAD	
/ SHARED FOOTPATH	
RED PEDESTRAIN ROAD	
ТРАТН	
IMUNAL LANDSCAPE	
TO VILLAS & APARTMENTS	
R GROUND DECKING TO AS	
NTER TO DECKING	
TING TREES	

![](_page_29_Picture_13.jpeg)

![](_page_30_Figure_0.jpeg)

![](_page_30_Figure_1.jpeg)

**V / Λ A R C H I T E C T S** 

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RYMAN DRAWING TITLE MASTERPLAN LOWER GROUND PROJECT No. DRAWING No. / REV

REFER TO LANDSCAPE PLANS FOR PROPOSED TREESS & LANDSCAPED AREAS; EXISTING TREES SHOWN ONLY; LANDSCAPING AREAS SHOWN INDICATIVELY ONLY. CLIENT As indicated / KC / TM 2110053 TP00-10 / B

![](_page_31_Figure_1.jpeg)

V / A **ARCHITECTS** 

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LEVEL 3, 377 LONSDALE STREEMELBOURNE VIC 3000 +61 3 8678 3300 / viaarchitects.com.au

2				KEY		
REV DESCRIPTION 2	DATE	BY	_	PLAN		
A ISSUE FOR TOWNPLANNING SUBMISSION	21/12/2021	ТМ				
B RESPONSE TO RFI FOR REVIEW	16/02/2022	TM				
C ISSUE FOR ARBORIST COORDINATION	23/02/2022	ТМ				
						NORTH POINT
						ad System
PROJECT REF C:\Users\mhondrogiannis\Documents\2110053 - RYMAN - 62 - 94 JACKSONS ROAD, MULGRAVE_SITE_CENTRAL_22_MHondrogiannis.rvt			-	1	COMMENCING ANY WORK OR MAKING OF ANY SHOP DRAWINGS. FIGURED DIMENSIONS MUST BE USED IN PREFERENCE TO SCALING, SCALED DIMENSIONS MUST BE VERIFIED ON SITE. SHEET TO BE PRINTED IN COLOUR. THIS DRAWING IS COPYRIGHT AND REMAINS THE PROPERTY OF THE	Quality ISO 9001 AS 4801
11WESTAWIP. 10/03/2022 3.49.13 PM					ARCHITECT.	SALOCOBAL SALOCOBAL

2110053

/ TM

As indicated /

KC

TP00-11 / C

![](_page_32_Picture_0.jpeg)

# **Appendix B**

## Swept Path Assessments

**Traffix Group** 

G30064R-02B

![](_page_33_Figure_1.jpeg)

![](_page_34_Figure_1.jpeg)

![](_page_35_Figure_1.jpeg)

![](_page_36_Figure_1.jpeg)

![](_page_37_Figure_1.jpeg)

![](_page_38_Figure_1.jpeg)

![](_page_39_Figure_1.jpeg)

![](_page_40_Figure_1.jpeg)

![](_page_41_Figure_0.jpeg)

![](_page_41_Figure_1.jpeg)

![](_page_42_Picture_0.jpeg)

# **Appendix C**

## **SIDRA Intersection 9 Results**

**Traffix Group** 

G30064R-02B

#### **USER REPORT FOR SITE**

**All Movement Classes** 

Project: G30064-01

Template: Traffix Group Template - VIC Signals (4 Legs)

## Site: 1207 [Jacksons Road / Gate Seven Drive / Site Access - 8am to 9am (Site Folder: Post Dev Conditions)]

New Site Site Category: (None) Signals - EQUISAT (Fixed-Time/SCATS) Isolated Cycle Time = 140 seconds (Site Optimum Cycle Time - Minimum Delay) Variable Sequence Analysis applied. The results are given for the selected output sequence.

Timings based on settings in the Site Phasing & Timing dialog Phase Times determined by the program Phase Sequence: Sequence1 Reference Phase: Phase A Input Phase Sequence: A, B\*, C, D1\*, D2\*, D3\* Output Phase Sequence: A, B\*, C, D1\* (\* Variable Phase)

#### Site Layout

Layout pictures are schematic functional drawings reflecting input data. They are not design drawings.

![](_page_44_Figure_1.jpeg)

Vehi	cle M	ovemen	t Perfo	rmance										
Mov	Turn	INP		DEM		Deg.	Aver.	Level of	95% B/		Prop. E	ffective	Aver.	Aver.
-U		[ TotaL	HV 1	[ Total	HV 1_	Saun	Delay	Service	[Veh	Dist 1	Que	Rate	Cycles	Speed
		veh/h	%	veh/h	%	v/c	sec		veh	m		nate	Cycles	km/h
South	n: Jack	sons Roa	ad											
1	L2	65	0.0	68	0.0	0.041	6.0	LOS A	0.3	1.9	0.11	0.58	0.11	49.1
2	T1	779	5.0	820	5.0	*0.502	15.8	LOS B	21.4	156.1	0.57	0.51	0.57	48.0
3	R2	7	0.0	7	0.0	0.093	78.3	LOS E	0.5	3.6	0.99	0.66	0.99	25.9
Appro	oach	851	4.6	896	4.6	0.502	15.5	LOS B	21.4	156.1	0.54	0.51	0.54	47.7
East:	Retire	ement Vill	age Acc	ess										
4	L2	4	0.0	4	0.0	0.038	49.5	LOS D	0.3	1.8	0.95	0.64	0.95	33.3
5	T1	1	0.0	1	0.0	*0.038	42.7	LOS D	0.3	1.8	0.95	0.64	0.95	26.4
6	R2	4	0.0	4	0.0	0.053	77.8	LOS E	0.3	2.0	0.98	0.64	0.98	26.2
Appro	oach	9	0.0	9	0.0	0.053	61.3	LOS E	0.3	2.0	0.96	0.64	0.96	29.1
North	n: Jack	sons Roa	ad											
7	L2	7	0.0	7	0.0	0.006	12.4	LOS B	0.1	1.0	0.32	0.61	0.32	48.7
8	T1	665	5.0	700	5.0	0.409	14.7	LOS B	15.0	109.7	0.53	0.46	0.53	48.7
9	R2	31	0.0	33	0.0	*0.410	80.8	LOS F	2.3	16.3	1.00	0.72	1.00	18.5
Appro	oach	703	4.7	740	4.7	0.410	17.6	LOS B	15.0	109.7	0.55	0.48	0.55	46.6
West	: Gate	Seven D	rive											
10	L2	31	0.0	33	0.0	0.029	10.7	LOS B	0.5	3.4	0.28	0.61	0.28	47.2
11	T1	1	0.0	1	0.0	0.150	58.0	LOS E	2.3	16.2	0.92	0.73	0.92	22.2
12	R2	98	0.0	103	0.0	*0.263	64.8	LOS E	4.1	28.8	0.93	0.75	0.93	21.7
Appro	oach	130	0.0	137	0.0	0.263	51.8	LOS D	4.1	28.8	0.77	0.71	0.77	25.0
All Vehic	les	1693	4.3	1782	4.3	0.502	19.4	LOS B	21.4	156.1	0.56	0.51	0.56	45.0

Site Level of Service (LOS) Method: Delay (SIDRA). Site LOS Method is specified in the Parameter Settings dialog (Site tab). Vehicle movement LOS values are based on average delay per movement.

Intersection and Approach LOS values are based on average delay for all vehicle movements.

Delay Model: SIDRA Standard (Geometric Delay is included).

Queue Model: SIDRA Standard.

Gap-Acceptance Capacity: SIDRA Standard (Akçelik M3D).

HV (%) values are calculated for All Movement Classes of All Heavy Vehicle Model Designation.

\* Critical Movement (Signal Timing)

Pedestrian M	loveme	nt Perf	orman	ce							
Mov D Crossing	Input	Dem.	Aver.	Level of A			Prop. Ef	fective	Travel	Travel	Aver.
ID crocomy	VOI.	FIOW	Delay	Service	[Ped	Dist ]	Que	Rate	TITLE	Dist. c	speeu
	ped/h	ped/h	sec		ped	m			sec	m	m/sec
East: Retireme	ent Village	e Acces	s								
P2 Full	50	53	64.3	LOS F	0.2	0.2	0.96	0.96	228.8	213.9	0.93
North: Jacksor	ns Road										
P3 Full	50	53	64.3	LOS F	0.2	0.2	0.96	0.96	236.4	223.8	0.95
West: Gate Se	ven Drive	е									
P4 Full	50	53	64.3	LOS F	0.2	0.2	0.96	0.96	228.8	213.9	0.93
All Pedestrians	150	158	64.3	LOS F	0.2	0.2	0.96	0.96	231.3	217.2	0.94

Level of Service (LOS) Method: SIDRA Pedestrian LOS Method (Based on Average Delay) Pedestrian movement LOS values are based on average delay per pedestrian movement.

#### **Input Phase Sequence**

Phase Sequence: Sequence1 Reference Phase: Phase A Input Phase Sequence: A, B\*, C, D1\*, D2\*, D3\*

![](_page_46_Figure_3.jpeg)

REF: Reference Phase VAR: Variable Phase

![](_page_46_Figure_5.jpeg)

#### **Phase Timing Summary**

Phase	Α	В	С	D1
Phase Change Time (sec)	0	91	103	128
Green Time (sec)	85	6	19	6
Phase Time (sec)	91	12	25	12
Phase Split	65%	9%	18%	9%

See the Timing Analysis report for more detailed information including input values of Yellow Time and All-Red Time, and information on any adjustments to Intergreen Time, Phase Time and Green Time values in cases of Pedestrian Actuation, Minor Phase Actuation and Phase Frequency values (user-specified or implied) less than 100%.

## Site: 1207 [Jacksons Road / Gate Seven Drive / Site Access - 3:15pm to 4:15pm (Site Folder: Post Dev Conditions)]

New Site Site Category: (None) Signals - EQUISAT (Fixed-Time/SCATS) Isolated Cycle Time = 140 seconds (Site Optimum Cycle Time - Minimum Delay) Variable Sequence Analysis applied. The results are given for the selected output sequence.

Timings based on settings in the Site Phasing & Timing dialog Phase Times determined by the program Phase Sequence: Sequence1 Reference Phase: Phase A Input Phase Sequence: A, B\*, C, D1\*, D2\*, D3\* Output Phase Sequence: A, B\*, C, D1\* (\* Variable Phase)

#### Site Layout

Layout pictures are schematic functional drawings reflecting input data. They are not design drawings.

![](_page_47_Figure_6.jpeg)

Vehi	cle M	ovemen	t Perfo	rmance										
Mov	Turn	INP		DEM		Deg.	Aver.	Level of	95% BA		Prop. E	ffective	Aver.	Aver.
טו		VULU [ Total		FLU [Total]	vvS цу/1	Sath	Delay	Service	QUI [ Veh	EUE Diet 1	Que	Stop	NO.	Speed
		veh/h	%	veh/h	%	v/c	sec		veh	m		TALE	Cycles	km/h
South	n: Jack	sons Roa	ad											
1	L2	67	0.0	71	0.0	0.042	5.9	LOS A	0.2	1.7	0.10	0.57	0.10	49.1
2	T1	566	5.0	596	5.0	0.369	14.2	LOS B	13.8	100.7	0.52	0.45	0.52	48.9
3	R2	12	0.0	13	0.0	0.159	79.0	LOS E	0.9	6.2	0.99	0.68	0.99	25.8
Appro	bach	645	4.4	679	4.4	0.369	14.5	LOS B	13.8	100.7	0.48	0.47	0.48	48.0
East:	Retire	ement Vill	age Acc	ess										
4	L2	12	0.0	13	0.0	0.087	50.1	LOS D	0.7	4.8	0.95	0.68	0.95	33.2
5	T1	1	0.0	1	0.0	*0.087	42.5	LOS D	0.7	4.8	0.95	0.68	0.95	26.2
6	R2	13	0.0	14	0.0	0.172	79.2	LOS E	1.0	6.7	0.99	0.68	0.99	25.9
Appro	bach	26	0.0	27	0.0	0.172	64.3	LOS E	1.0	6.7	0.97	0.68	0.97	28.9
North	: Jack	sons Roa	ad											
7	L2	12	0.0	13	0.0	0.010	12.4	LOS B	0.3	1.8	0.32	0.62	0.32	48.7
8	T1	876	5.0	922	5.0	* 0.530	16.3	LOS B	22.2	162.2	0.58	0.52	0.58	47.8
9	R2	25	0.0	26	0.0	*0.331	80.3	LOS F	1.9	13.0	1.00	0.71	1.00	18.6
Appro	bach	913	4.8	961	4.8	0.530	18.0	LOS B	22.2	162.2	0.59	0.52	0.59	46.6
West	: Gate	Seven D	rive											
10	L2	20	0.0	21	0.0	0.017	8.5	LOS A	0.2	1.6	0.21	0.59	0.21	48.9
11	T1	1	0.0	1	0.0	0.106	57.5	LOS E	1.6	11.3	0.91	0.71	0.91	22.3
12	R2	69	0.0	73	0.0	*0.186	64.4	LOS E	2.9	20.1	0.92	0.73	0.92	21.9
Appro	bach	90	0.0	95	0.0	0.186	51.9	LOS D	2.9	20.1	0.76	0.70	0.76	25.0
All Vehic	les	1674	4.3	1762	4.3	0.530	19.2	LOS B	22.2	162.2	0.56	0.51	0.56	45.3

Site Level of Service (LOS) Method: Delay (SIDRA). Site LOS Method is specified in the Parameter Settings dialog (Site tab). Vehicle movement LOS values are based on average delay per movement.

Intersection and Approach LOS values are based on average delay for all vehicle movements.

Delay Model: SIDRA Standard (Geometric Delay is included).

Queue Model: SIDRA Standard.

Gap-Acceptance Capacity: SIDRA Standard (Akçelik M3D).

HV (%) values are calculated for All Movement Classes of All Heavy Vehicle Model Designation.

\* Critical Movement (Signal Timing)

Pedestrian M	loveme	nt Perf	orman	ce							
Mov D Crossing	Input	Dem.	Aver.	Level of A			Prop. Ef	fective	Travel	Travel	Aver.
ID crocomy	VOI.	FIOW	Delay	Service	[Ped	Dist ]	Que	Rate	TITLE	Dist. c	speeu
	ped/h	ped/h	sec		ped	m			sec	m	m/sec
East: Retireme	ent Village	e Acces	s								
P2 Full	50	53	64.3	LOS F	0.2	0.2	0.96	0.96	228.8	213.9	0.93
North: Jacksor	ns Road										
P3 Full	50	53	64.3	LOS F	0.2	0.2	0.96	0.96	236.4	223.8	0.95
West: Gate Se	ven Drive	е									
P4 Full	50	53	64.3	LOS F	0.2	0.2	0.96	0.96	228.8	213.9	0.93
All Pedestrians	150	158	64.3	LOS F	0.2	0.2	0.96	0.96	231.3	217.2	0.94

Level of Service (LOS) Method: SIDRA Pedestrian LOS Method (Based on Average Delay) Pedestrian movement LOS values are based on average delay per pedestrian movement.

#### **Input Phase Sequence**

Phase Sequence: Sequence1 Reference Phase: Phase A Input Phase Sequence: A, B\*, C, D1\*, D2\*, D3\*

![](_page_49_Figure_3.jpeg)

REF: Reference Phase VAR: Variable Phase

![](_page_49_Figure_5.jpeg)

#### **Phase Timing Summary**

Phase	Α	В	С	D1
Phase Change Time (sec)	0	91	103	128
Green Time (sec)	85	6	19	6
Phase Time (sec)	91	12	25	12
Phase Split	65%	9%	18%	9%

See the Timing Analysis report for more detailed information including input values of Yellow Time and All-Red Time, and information on any adjustments to Intergreen Time, Phase Time and Green Time values in cases of Pedestrian Actuation, Minor Phase Actuation and Phase Frequency values (user-specified or implied) less than 100%.